IOWA DEPARTMENT OF NATURAL RESOURCES ADMINISTRATIVE CONSENT ORDER

IN THE MATTER OF:

ADMINISTRATIVE CONSENT ORDER

Brian Boyd, Lee County, Iowa d/b/a Southeast Iowa Redemption Center NO. 2007-AQ-17

Lee County, lowa

TO: Brian Boyd

d/b/a Southeast Iowa Redemption Center

618 Main

Keokuk, Iowa 52632

I. SUMMARY

This administrative consent order is entered into between the lowa Department of Natural Resources (DNR) and Brian Boyd, d/b/a Southeast Iowa Redemption Center, for the purpose of resolving air quality and solid waste violations which have occurred at property owned by Brian Boyd located at 258th Avenue in Keokuk, Iowa. In the interest of avoiding litigation, the parties have agreed to the provisions below.

Any questions regarding this administrative consent order should be directed to:

Relating to technical requirements:

Brent Early, Environmental Specialist DNR Field Office 6 1023 W. Madison Washington, lowa 50319

Phone: 319/653-2135

Payment of penalty to:

Director of the Iowa DNR Wallace State Office Building 502 East Ninth Street Des Moines, Iowa 50319-0034 Relating to legal requirements:

Anne Preziosi, Attorney for the DNR lowa Department of Natural Resources 7900 Hickman Road, Suite 1 Urbandale, Iowa 50322 Phone: 515/281-8563



II. JURISDICTION

This order is issued pursuant to lowa Code section 455B.307(2) which authorizes the director to issue any order necessary to secure compliance with or prevent a violation of lowa Code chapter 455B, Division IV, Part 1 (solid waste), and the rules adopted pursuant to that part; lowa Code sections 455B.134(9) and 455B.138(1) which authorize the director to issue any order necessary to secure compliance with or prevent a violation of lowa Code chapter 455B, Division II, (air quality), and the rules promulgated or permits issued pursuant to that part; and lowa Code section 455B.109 and 567 lowa Administrative Code (IAC) chapter 10, which authorize the director to assess administrative penalties.

III. STATEMENT OF FACTS

- Brian Boyd operates a business known as Southeast lowa
 Redemption Center on property owned by Brian Boyd and is located in Lee
 County, Iowa. The local address of the property is 258th Street, Keokuk, Iowa.
- 2. On March 21, 2007, DNR Field Office #6 received a complaint of open burning at the Southeast lowa Redemption Center site (the site) located at 258th Street in Keokuk. On March 29, 2007, a DNR field officer conducted a complaint investigation and observed evidence of illegal open burning and the illegal open dumping of trade wastes in an area behind a building. Photographs were taken at the site. On April 9, 2007, DNR sent a Notice of Violation letter (NOV) to Brian Boyd, informing him of the violations of the prohibitions against illegal open burning and illegal open dumping and requiring cleanup of the site by May 7, 2007.
- On May 11, 2007, the DNR field office revisited the site and observed that cleanup had occurred, as required. Receipts for proper disposal of the trade waste were provided to DNR during the May 11, 2007, visit to the site.

(V. CONCLUSIONS OF LAW

- 1. Iowa Code section 455B.133 provides that the Environmental Protection Commission shall establish rules governing the quality of air and emission standards. The Commission has adopted 567 IAC chapters 20-30 relating to air quality.
- 2. 567 IAC 23.2(1) prohibits any person from allowing, causing, or permitting open burning of combustible materials, except as provided in 23.2(2) (variances) and 23.2(3) (exemptions). The burning of trades wastes is specifically prohibited. The above facts demonstrate violations of this provision.

- lowa Code section 455B.304 provides that the Environmental Protection Commission shall establish rules governing the handling and disposal of solid waste. The Commission has adopted 567 IAC chapters 100-121.
- 4. 567 IAC 100.4 prohibits a private or public agency dumping or depositing or allowing the dumping or depositing of any solid waste at any place other than a sanitary disposal project approved by the director. The above facts demonstrate non-compliance with this provision.

V. ORDER

THEREFORE, it is hereby ordered and Brian Boyd, d/b/a Southeast Iowa Redemption Center, agrees to do the following:

1. Pay a penalty of \$500.00 (five hundred dollars) within 30 days of the date this order is signed by the director.

VI. PENALTY

Pursuant to the provisions of Iowa Code section 455B.109 and 567 IAC chapter 10, which authorize the director to assess administrative penalties, a penalty of \$500.00 is assessed. The penalty must be paid within 30 days of the date this order is signed by the director. The administrative penalty is determined as follows:

lowa Code section 455B.146 authorizes the assessment of civil penalties of up to \$10,000.00 per day of violation for the air quality violations involved in this matter. More serious criminal sanctions are also available pursuant to lowa Code section 455B.146A. lowa Code section 455B.307(3) authorizes the assessment of civil penalties of up to \$5,000.00 per day of violation for the solid waste disposal violations involved in this matter.

lowa Code section 455B.109 authorizes the Environmental Protection Commission to establish by rule a schedule of civil penalties up to \$10,000.00 that may be assessed administratively. The Commission has adopted this schedule with procedures and criteria for assessment of penalties at 567 IAC chapter 10. Pursuant to this chapter, DNR has determined that the most effective and efficient means of addressing the above-cited violations is the issuance of an administrative order with a penalty. The administrative penalty assessed by this order is determined as follows:

Economic Benefit – Brian Boyd, d/b/a Southeast Iowa Redemption Center, has achieved an economic benefit from open burning and improper waste disposal. He has saved time, labor, and landfill costs by not timely and properly

removing, transporting and disposing of the solid wastes from the site. Based on these considerations, \$200.00 is assessed for this factor.

Gravity of the Violation – Open burning of solid waste results in the release of large amounts of particulates, carbon monoxide, and hydrocarbons. Such open burning may violate ambient air standards. Open burning releases toxins which pollute the air, may pollute groundwater, and pose a risk to human health and the environment. The violation threatens the integrity of the regulatory program because compliance with the open burning regulations is required of all persons in this state. Additionally, compliance with proper solid waste disposal practices is expected of all persons in the state. Improper disposal of solid waste creates nuisance conditions for surrounding property owners and the potential contamination of soil and groundwater. Based on the above considerations, \$100.00 is assessed for this factor.

<u>Culpability</u> – Brian Boyd, d/b/a Southeast Iowa Redemption Center, has a duty to remain knowledgeable of the DNR's requirements and to be alert to the probability that his conduct is subject to DNR's rules. Therefore, \$200.00 is assessed for this factor.

VII. WAIVER OF APPEAL RIGHTS

This administrative consent order is entered into knowingly and with the consent of Brian Boyd, d/b/a Southeast Iowa Redemption Center. For that reason, Brian Boyd, d/b/a Southeast Iowa Redemption Center, waives his right to appeal this order or any part thereof.

VIII. NONCOMPLIANCE

Failure to comply with this order, including failure to timely pay any penalty, may result in the imposition of further administrative penalties or referral to the attorney general to obtain injunctive relief and civil penalties pursuant to lowa Code sections 455B.146 and 455B.307(2). Compliance with Section "V. Order" of this administrative consent order constitutes full satisfaction of all requirements pertaining to the specific violations described in Section "IV. Conclusions of Law" of this administrative consent order. DNR reserves the right to bring enforcement action, including penalties, or to request that the attorney general initiate legal action to address other violations not described in Section "IV. Conclusions of Law" of this administrative consent order but which may arise from the facts summarized in Section "IV. Statement of Facts" of this administrative consent

order. DNR specifically reserves the right to pursue enforcement action, including penalties, for any current violations not specifically cited in this order.

Richard A. Leopoid, DIRECTOR Iowa Department of Natural Resources	Dated this, day of, 2007.
Brian Boyd, d/b/a Southeast Iowa Redemention Center	Dated this <u>(</u> day of <u>AV6VST</u> , 2007.

Lee County Air Quality File; Anne Preziosi; Field Office 6; VII.C1.